International Programs Security Requirements Course Revamped

By

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The International Programs Security Requirements (IPSR) Course, which has been taught for over ten years, recently went through a major update and restructuring. The IPSR Course began as a five-day course and an “Executive Level” two-day course was added in 1999. Over the last six years changes in the course material, makeup of the audience, and constraints on time required an evolution of the Course into the new three-day version which began in January 2006.

Like its predecessors, the three-day IPSR Course is not classified and covers the principles and procedures that facilitate international technology transfer, export controls and foreign disclosure. Specific lessons discuss the legal and regulatory basis for international programs, key U.S. government players, laws and national policies, and basic security principles. This is followed by a discussion of controlled unclassified information (CUI) and foreign government information (FGI), the International Traffic in Arms Regulations (ITAR) and The National Disclosure Policy all on day one.

- Day two covers visits, lifecycle management (acquisition), program protection planning, and the Multinational Industrial Security Working Group (MISWG).
- Day three begins on an industry theme with topics on the Committee on Foreign Investment in the U.S. (CFIUS) and foreign ownership, control or influence, and the Defense Security Service’s (DSS). The last presentation covers international transfers.

The definition of who is required to take the IPSR course was better defined in 2005 when the revised DoD Directive 5230.20, Visits, Assignments, and Exchanges of Foreign Nationals, was signed June 22, 2005. Part 4.12 of the Directive states:

All DoD personnel responsible for negotiating, overseeing, managing, executing or otherwise participating in international activities shall successfully complete one or more of the courses required by Deputy Secretary of Defense Memorandum dated October 22, 1999.

In the Memo (see next page), Deputy Secretary of Defense Hamre makes the point that strong allies and coalition partners make America stronger and it is in America’s national security interest to promote cooperation. He goes on to say that,

. . . we must ensure that sensitive and classified U.S. technology and military capabilities are protected.

Taking the IPSR Course, in one of its forms, fulfills the requirement in the Directive. The three-day IPSR Course is the primary method of completing the training requirement, but there are other venues. Students that graduate from the Defense Institute of Security Assistance Management (DISAM) SAM-CONUS or SCM-Overseas course since October 2000, or graduation from the Defense Acquisition University (DAU) PMT 203 Course, International Security and Technology Transfer meet the requirements for the IPSR course.

There is also a distance learning version of the IPSR Course that is hosted on the DISAM web page that fulfills the course requirements. Anyone with a .mil or .gov mailing address is eligible to take the on-line course. If you are employed by a company that does work for the U.S. government and are a U.S. person, as defined in the International Traffic in Arms Regulations (ITAR) Part 120.15, you may take the course if you are sponsored by someone with a .mil or .gov address.
DEPUTY SECRETARY OF DEFENSE
1010 Defense Pentagon
Washington, D.C. 20301-1010
22 October 1999

MEMORANDUM FOR SECRETARIES OF THE MILITARY DEPARTMENTS
CHAIRMAN, JOINT CHIEFS OF STAFF
UNDER SECRETARIES OF DEFENSE
DIRECTORS OF DEFENSE AGENCIES

Subject: Training in International Security and Foreign Disclosure Support to International Programs

Strong allies, and well-equipped coalition partners, make America stronger. It is, therefore, in America’s national security interest to promote cooperation with other nations, seek-international participation in our weapons acquisition process and support appropriate FMS.

At the same time, we must ensure that sensitive and classified U.S. technology and military capabilities are protected. Classified information should be shared with other nations only when there is a clearly defined advantage to the United States. Disclosures must be carefully designed to achieve their purpose, and recipients must protect the information. To make certain that we accomplish these goals, certain security arrangements must be in place prior to any foreign participation in DoD programs. It is therefore vital that every DoD employee involved in international programs understand these security arrangements, as well as the laws, policies, and procedures that govern foreign involvement in our programs.

To insure that all relevant employees are fully trained in this area, the Office of the Deputy to the Under Secretary of Defense (Policy) for Policy Support (DUSD(PS) has developed a course of instruction that covers the practical application of relevant law, executive orders, and DoD policies on this subject. All DoD personnel responsible for negotiating, overseeing, managing, executing or otherwise participating in international activities shall successfully complete either the International Security Requirements Course offered by DUSD(PS), the International Programs Security and Technology Transfer Course taught by the Defense Systems Management College, or an executive version of the course for mid-level and senior managers now being developed. This requirement applies to anyone who works in an office dealing exclusively with international matters, in international cooperation offices within broader functional offices, and those working on international issues within a DoD program. Examples of applicable activities include: security assistance, cooperative research, foreign disclosure, specific country relationships, and other international policy activities.

The law also requires that we consider systems of allied nations, or the co-development of systems with allied nations, before a U.S.-only program may be initiated. Therefore the basic, intermediate, and advanced program manager courses at DSMC shall include at least four hours of training in international security requirements related to acquisition programs. Anyone working in program offices where any international activities occur, including exports, must also complete the full five day course. DoD personnel who are newly assigned to international programs shall participate in one of the courses within six months of the assignment.

To ensure consistency, DoD components that offer specialized training in foreign disclosure and security requirements for international programs shall coordinate the contents of their courses with the DUSD(PS).

//Signed//
John J. Hamre

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Eligibility is limited to U.S. government employees (military and civilian) and U.S. defense industry personnel. In all cases, students must be United States citizens and programmed for or assigned to positions with responsibility for an international program(s).

There is no admission fee for government or industry personnel. To register go to the DISAM website at www.disam.dsca.mil. On the list of items on the left side of the page click on registration. U.S. government or industry find your respective list and click to enter the DISAM registration page. Scroll down to the “NON-RESIDENCE” course list and find the “International Programs Security Requirements (IPSR-3 Days)” course listing. If you click on the course description it will take you to a page describing the course including the objectives, course description, who can apply and other important information. Click on the course “Syllabus” and it will take you to a description of all the different lessons that make up the IPSR Course. Click on the word “Registration” on this page and it will take you to the page to actually register. When you come to the line that lists the courses, hit the drop down arrow and it will list the dates and locations of all the course offerings for the calendar year. Classes are normally held Tuesday thru Thursday from 0800-1630. Note again there is no fee for the training, but students are responsible for their own travel and billeting costs.

For those individuals in the DoD acquisition, technology and logistics work force the IPSR three-day Course counts for 20 Continuous Learning Points (CLPs). For those enrolled in the new “International Affairs Certification and Career Program” the IPSR Course is mandatory for Certification. To learn more about this Program go to page 118 of this Journal and read the article titled, “The Defense Security Cooperation Agency Announces the Activation of the Professional Development on-line Certification Application and Tracking System”.
The IPSR Course is set up to begin with an introduction and overview. It covers lifecycle management of DoD programs and the documents that integrate international partners to the programs follow on day two. The third day covers how the U.S. government works with industry when developing and selling military articles and how they are transported to other countries. The course concludes with a practical exercise. The title and length of the individual lessons are listed below.

Each student is presented with an IPSR notebook. The notebook contains an agenda and IPSR web sites of interest. Each of the twelve lessons has a student advance sheet (SAS) covering the purpose, objectives and references for the lesson followed by an outline of the main points covered. Some lessons are followed by lesson material (LM) that contains more in-depth information covered during a specific part of the lesson. The second part of the notebook contains the IPSR handbook. The handbook is an even more inclusive instruction on the lesson topics. It also has multiple attachments that contain examples of documents used in IPSR and references to organizations and programs. The last part of the IPSR notebook contains selected excerpts of the *International Traffic in Arms Regulations* (ITAR). The ITAR is a key U.S. State Department regulation used for guidance when making decisions on export of U.S. military articles and services.

The IPSR Course is offered approximately twenty-four times in calendar year 2006 and the hope is to have the same or more offerings in out years. Both U.S. government agencies and industry host the courses. Some government hosted courses are open to industry personnel and industry hosted courses must initially set aside 50 percent of the billets for government persons. If the slots are not filled, industry students on standby lists may enroll.

Student registration and management of the course schedule fall under the DISAM Directorate of Academic Support (DA). For those interested in hosting a course please contact Mr. Ernie
McCallister, e-mail: ernest.mccallister@disam.dsca.mil, phone: (937) 255-0199 or jean.whisler@disam.dsca.mil,(937) 255-8371 of DISAM/DA. During the summer of the preceding calendar year a list of proposed course hosts will be prepared. The list will be coordinated with the Office of the Under Secretary of Defense Technology Security Policy and National Disclosure Policy, ODUSD (TSP&NDP). The ODUSD (TSP&NDP) also coordinates on course curriculum.

Once the schedule of courses is set, the management of the course falls to DISAM. Student registration, scheduling, budgeting, documentation of courses presented and scheduling instructors to teach at the different courses are some of DISAM’s responsibilities. Starting with the new 3-day course, a concept of “Team Teaching” was developed where instructors from DISAM and a support contractor, Avanco International, work together to form a team of instructors for a given course.

As stated earlier, the IPSR Course is mandatory per the Deputy Secretary of Defense Memo and DoD Directive 5230.30. The reason is to properly protect critical military information and technology while cooperating with our international friends and allies. Former Deputy Secretary of Defense Paul Wolfowitz made the point in a post September 11, 2001 letter dated 6 June 2003 when he wrote:

As we remain fully engaged in the war on global terrorism, protection of critical information and our intentions is essential to preserving the lives of the men and women involved in those operations, and to the success of the operations themselves.

Knowing how to protect critical military information and technology is essential to the national security of America. Completing the IPSR course is a way those given the responsibility for national security can learn more about how to fulfill this important task.

About the Author

John M. Smilek is the International Programs Security Requirements (IPSR) Functional Coordinator at DISAM and manages all aspects of the program including the contractor provided course offerings. He is a veteran of twenty-four years in the U.S. Air Force that included three assignments in international cooperative research and development. His civilian education includes an associate’s degree in Industrial Technology and a Bachelor of Science in Technical Education from the University of Akron and a Master of Science in Management from Webster University.